WESTONARIA LOCAL MUNICIPALITY

INTEGRATED DEVELOPMENT PLAN:

3RD REVIEW (2010/2011)

PREFACE

The Integrated Development Plan (IDP) reflects on a 5-year period and is reviewed annually to align it with major changes which occurred or might influence the execution of the strategic plan of Council.

Draft 3RD Review Process (2010/2011 Financial Year)

The focus of the 3rd Review of the Integrated Development Plan (IDP) for the period 2010/11 is to restore the confidence of the community in their local government by improving service delivery and meeting their basic needs.

Plans and projects are rolled out in phases to cope with the financial situation experienced and to deal with the workload.

The 3rd Review of the IDP started in July 2009. A short overview is provided on critical events that took place in the business arena, national, provincial and local government level that helped to shape the IDP namely:

Global Level

- The world economy experienced the largest recession since the great depression of the early 1930s. Severe losses in the value of stocks worldwide led to a great decline in demand and thus the production of raw materials and manufactured goods. This eventually resulted in large job losses.

  South Africa was also affected, but to a lesser extent. Due to the recession the projected growth rate within the South African economy could not be met and job losses were also experienced locally.

  Government endeavoured to alleviate this through various programmes e.g. offering assistance to the business sector and other industrial sectors.

National Level

- Mr Jacob Zuma, President of South Africa, in his State of the Nation Address delivered on 11 February 2010 announced that this year will be the year of action. He also indicated that the 2011 local government election will be the last of its kind. The next election scheduled for 2014 will allow the citizens of South Africa to vote for their representatives on all three spheres of government namely national, provincial and local government.

  This announcement lead to the realisation that special initiatives are needed to address the lifespan of the IDP, accommodating the new team of leaders elected

during 2011 elections and the Uni-city concept for the West Rand that was set for 2016.

- The Minister of the Department of Local Government and Traditional Affairs, Mr Sicelo Shiceka released a Comprehensive Assessment Report on Local Government in Gauteng during August 2009.

  Based on the information provided the municipalities in Gauteng are to embark upon a Turn Around Strategy. A three-day workshop hosted by the West Rand District Municipality (WRDM) enabled the five municipalities on the West Rand viz Mogale City Local Municipality, Randfontein Local Municipality, West Rand District Municipality, Westonaria Local Municipality and Merafong City Local Municipality, to set a baseline for backlogs, identify the building blocks for the Uni-city concept scheduled for 2014 and the metro city concept to be implemented by 2025.

- The National Energy Regulator (NER) allowed an increase in the electricity price averaging 25% per annum over the next three years.. Although this is considerably lower than Eskom's initial request of 45% per annum over three years it will still have a considerable impact on the country's economy, resulting in the demise of many small and medium sized enterprises with low profit margins and therefore shedding of jobs. Economic analysts foresee an increase of 1,5 to 2 percentage points in the inflation rate taking it to 7 percent per annum.
  However, the Reserve Bank's monetary policy committee stated that taking into account a 25% hike in the price of electricity the inflation rate would soon return to the target rate of 3 to 6 percent per annum.

- The 2010 World Soccer Cup event has been the main driver of the South African economy including the tourism industry. With the starting date fast approaching an ever growing number of the community is displaying increasing enthusiasm, such as the wearing of Bafana Bafana jerseys on Fridays to encourage the local team.

Provincial Level

- The Premier of Gauteng, Ms Nomvula Mokonyane, on 22 February 2010 delivered her State of the Province Address. Priorities focused on are:
  - Creation of decent jobs,
  - Fighting poverty, crime and corruption,
  - Providing better schools and quality education and
  - Improved access to basic service delivery such as
    - the availability of potable water and electricity and
    - the removal of refuse,
    - general maintenance of roads,
    - grass cutting in public places, etc.

  Westonaria Local Municipality in its Turn Around Strategy focuses on the issues mentioned by the Premier. These issues will be addressed in the Chapter on the Turn Around Strategy.
- The MEC for Local Government and Housing, Mr K Lekgoro, responded to the State of the Premier's Address. He said that indebted municipalities will be

  allowed to sell their debt books to expert debt collectors since Treasury statistics indicate that Gauteng municipalities were owed R17,69 billion that was at least three months overdue.

He reported on special initiatives to address energy saving devices such as the implementation of 180 000 solar geysers into households from 5 March 2010 over the next three years with 30 000 solar geysers during the first year. Local municipalities were requested to also take the lead in promoting energy saving devices.

Westonaria Local Municipality linked up with the message and decided to act upon outstanding debt, unaccounted water and electricity losses and consider a revenue enhancement programme to improve its revenue base.

- Westonaria Local Municipality received a total amount of R38,6 million from the Municipality Infrastructure Grant (MIG) for 2009/10 financial year. An amount of R45,0 million is availed for the 2010/11 financial year.

District Level

- As from 1 July 2010 Merafong Local Municipality will form part of the West Rand District Municipality in Gauteng.
- West Rand District Municipality convened a three day workshop from 25 to 27 February 2010 to consider critical issues with local municipalities in its jurisdiction that are linked to the 2014 Uni-city concept and the back logs with regard to basic service delivery experienced on the West Rand.

Local Level

- Cllr L Kolisi was elected Speaker of Council during May 2008 when Cllr B Mnqwazana resigned. Cllr Kolisi resigned from the position on 16 September 2009 to be succeeded by Cllr W Matshaya.
- During October 2009, concerned residents from Ward 9 handed a memorandum of dissatisfaction to Mr L Thibini delegated by the Executive Mayor to receive it. Issues mentioned were
    - Dissatisfaction with the Ward Councillor's performance
    - The inability of the Ward Committee to disseminate information that will benefit the ward since nothing is forthcoming
    - Delays experienced with regard to the relocation of the informal settlement to formal housing as promised in the IDP
    - Poor service delivery varying from water services, waste management, provision of electricity, the whole sewer network in Bekkersdal needing urgent attention
    - The labour desk and high unemployment rate of the youth
    - The appointment of another Community Development Worker (CDW) for the ward.

  The matter was addressed but the contractor at the cemetery stopped work when the situation became too tense. Work was resumed in January 2010 and the planned public meetings for the IDP process occurred without incident.
- Westonaria Local Municipality since November 2009 was involved in a process of public participation to consider the delimitation of ward boundaries preparing for the 2011 municipal elections. Public hearings took place end of February 2010 to listen to the various viewpoints presented. It is anticipated that another ward
  be established viz Ward 16 and Council be extended by a Ward Councillor and a Proportional Representative.

It is with regret that we have to report that since the 3rd Review process started in July 2009, one (1) Councillor passed away, viz Cllr V Sikithi (Ms) who served in the

Internal Affairs Portfolio and two (2) Councillors resigned from Council namely Cllr PHC de Jager and Cllr D Ntsie.

Cllr De Jager, PR Councillor for the Democratic Alliance (DA), resigned to serve in the regional structure of the DA. He served in the Finance Portfolio Committee and the Municipal Public Accounts Committee (MPAC) of Council. Cllr D Ntsie, Ward Councillor for Ward 8 served in the Community Services Portfolio Committee. Their contributions are valued and appreciated.

Proportional Representative Councillors were identified from their party lists and by-elections were held in Wards 11, 13 and 8 respectively.

The new Councillors are:

Councillor	Appointment Date	Political Party	Portfolio
Cllr N T Ntshiba PR Cllr	11 June 2009	ANC	Chairperson Community Service
Cllr S Khenene Ward 11	3 August 2009	ANC	Member Community Services
Cllr A R van der Hoff PR Cllr	11 September 2009	DA	Member Human Settlement
Cllr TA Ncube Ward 13	14 September 2009	ANC	Member Human Settlement
Cllr E Molatlhwa (Ms) Ward 8	18 November 2009	ANC	Member Human Settlement

On 30 June 2009, the contract of the Head of Department: Performance and Compliance, Mr H R Uys, came to an end. The vacancy was not filled.

On 31 December 2009, the Municipal Manager, Mr M G Seitisho resigned to join the Ministerial Task Team. Mr L Thibini, Head of Department: Corporate Services is now acting in that position.

COMMENTS FROM THE MEC AND COUNCIL'S RESPONSE

Upon approval of the 2nd Review of the IDP 2009/2010, by Council by the end of May 2009, the document was forwarded to the Member of the Executive Council (MEC) for Local Government and Housing (DLGH), Mr K Lekgoro for comments. The table below reflects the comments received from the MEC and Westonaria Local Municipality's response to it.

COMMENTS FROM THE MEC AND COUNCIL'S RESPONSE ON 2ND REVIEW (2009/10 FINANCIAL YEAR)

	COMMENTS BY MEC	RESPONSE BY COUNCIL
	Section 1: Delivering on the 2006 Electoral Mandate – Key Generic Issues	
1.	**Poor Inter-municipal planning** It was reported that the Global City Region (GCR) observatory and academy indicate that the GCR vision for Gauteng is still supported. Inter-municipal planning, both at service delivery and local economic development levels, remains poor. It was reported that with the assistance of the Office of the Premier a process and platform be put in place to explore possible areas of common interest, development agreement on programme prioritisation, resource allocation and interventions and to monitor implementation.	The assistance is appreciated and valued.
2.	**Planning for migration** Gauteng Province is densely populated. An increase in informal settlements is experienced. IDPs are to reflect initiatives that are put in place to plan for such migration with regard to service delivery and growth targets. Planning and budgeting must therefore account for moving targets, future requirements in service delivery and infrastructure.	Trends are followed and as far as possibly addressed.
3.	**Access to land** Availability and acquisition of land are cited as hampering factors. As an intervention audits and strategies should be synergised at an intergovernmental level, coordinated at a provincial level. .Land use management systems should be re-orientated to align land development patterns to national, provincial and local priorities.	Noted

	COMMENTS BY MEC	RESPONSE BY COUNCIL
4.	**Millennium Development Goals and Investment in Maintenance** The targets set out in the Millennium Development Goals (MDGs) are still a priority. Informal settlements however, should also receive attention. There is a shift towards housing interventions and allocating an increased percentage of the budget to go to infrastructure maintenance.	The Millennium Development Goals guide local development. Westonaria Local Municipality aspires to increase the percentage of the budget to go to infrastructure maintenance.
5.	**Energy** Power outages and rising fuel prices require special attention. Apart from addressing these issues a solution should be found to reduce the economy's heavy reliance on fossil fuels, high carbon emissions and energy consumption. Multi-stakeholder cooperation is needed. The draft Gauteng Integrated Energy Strategy, provides a framework to engage stakeholders on energy-related issues.	Matter is addressed in the Chapter on the Turn Around Strategy.
6.	**Clean Audits** All spheres of government to obtain clean audits by 2014. Gauteng Province is aiming at achieving clean audits by 2010. Initiatives to achieve this will be by way of strengthening the functionality of Audit Committees and Municipal Public Accounts Committees (MPAC) as well as through the implementation of information technology.	Westonaria Local Municipality received unqualified audit reports for the past two financial years and is committed to maintain the standard.
7.	**War on Poverty** The war on poverty is on. Municipalities are urged to use the indigent policy to alleviate poverty within communities and to have an indigent register that is regularly updated thus keeping track of relevant citizens and providing assistance.	The indigent register will be regularly updated to align it with Westonaria Local Municipality's strategy to improve its financial situation. Such a register will ensure that the indigent people are assisted.

	COMMENTS BY MEC	RESPONSE BY COUNCIL
8.	**Agricultural Development** Local government must continue to explore competitive and comparative advantages of agriculture to boost the local economy. Agriculture to be implemented to alleviate poverty.	There are standing working relationships with the Department of Agriculture and Rural Development both Gauteng and West Rand Offices. Programmes such as • Integrated Food Security – • Food gardens and • Small scale farming are prioritised. • Mini Market days are held to encourage consumers to buy Agricultural Produce from Local Producers. The Municipality in partnership with Rand Uranium is planning to establish a Technical & Agricultural College which is intended to serve the whole of the West Rand Region.
	<u>Section 2 – Municipal Specific Issues –</u>	
1	**Agriculture** Westonaria Local Municipality's agricultural strategy is to assist with the promotion of small scale farming, land reform, food security and increasing the agricultural sector's contribution to the local economy.	The Regional Master Plan is coordinated at district level where the LED Section is fully participating. The Municipality is intending to develop an Agricultural Strategy but is hampered by financial constraints.
2	**IDP Vacancy** The Local Government: Municipal Systems Act states that the mayor is the primary champion and custodian of the IDP. The vacancy of the IDP Manager was noted and should the municipality experience difficulties in filling the vacancy within the first three quarters of this financial year it should be reported to the Department of Local Government and Housing.	The Department of Local Government and Housing (DLH&H) and the Development Bank of Southern Africa (DBSA) were approached for assistance.
3	**District Growth and Development Strategy (GDS)** Closer alignment with the district's Growth and Development Strategy is required.	Matter has been attended to.

	COMMENTS BY MEC	RESPONSE BY COUNCIL
4	**Long Term Planning** Westonaria Local Municipality's IDP is silent on the two long-term visions namely that of the Unicity by 2016 and that of the Metropolitan Municipality by 2025. The MEC suggested closer liaison with the district to ensure long-term planning for the region.	The West Rand District Municipality (WRDM) hosted a three day workshop where the Uni-city concept for 2016 was discussed. The matter is dealt with in the Chapter dealing with the Turn-Around Strategy.
	Section 3 – New Provincial and National Priorities	
1.	**Building a Development State** Build an effective and accountable state and active citizenship, improving the capacity and efficiency of the state, improving service delivery and the quality of the public service, development of a common dataset, monitor the work of State Owned Enterprises (SOE), build partnerships and strengthen democratic institutions.	Matter is addressed in the Chapter on the Turn Around Strategy.
2.	**Accelerated growth, decent work and sustainable livelihoods** The Medium Term Strategy Framework focuses on improved support systems and structures for economic activities to create jobs, accelerated public work schemes, support to leading manufacturing sectors such as tourism, clothing and textile, forestry, light manufacturing and construction, rural development and agrarian reform and integrated and sustainable urban development.	The matter is attended to by the various Departments of Council their, strategies, objectives, projects and programmes.

	COMMENTS BY MEC	RESPONSE BY COUNCIL
3.	**Building economic and social infrastructure** Ways mentioned to build on economic and social infrastructure will be to develop accessible, efficient, reliable and affordable public transport infrastructure. The Land Use Management Bill – still to be finalised – will also assist to achieve the aim by way of sustainable human settlement formation programmes and addressing the targets of basic services and maintenance to existing infrastructure.	The West Rand District Municipality (WRDM) appointed Matlhoko Consulting to assist the municipalities in its jurisdiction to compile the Local Integrated Transport Plans (LITP) and a District Integrated Transport Plan
4.	**Comprehensive rural development strategy, land and agrarian reform and food security** Ways to achieve rural development will be by fast-tracking land reform, providing institutional support, shielding valuable agricultural land from development, ensuring that by 2014, 60% of food requirements will be achieved through own production, improve rural transport, skills development and rural town revitalization.	Council is aware of the policies and supports it as far as possible.
5.	**Other elements listed were** Improved Skills and Human Resource Base Improved Health Profile of the country be reflected in IDP's	The issue will be addressed throughout the IDP document Provincial Health Department has a very good relationship with the local municipality in regard to promotion of health The Manager for Health provincial side does attend meetings and other activities organised by the Municipality All campaigns in the area on TB, STI, Immunization, HIV/AIDS etc are all conducted together with the Municipality's HIV/AIDS Co-ordinator and Councillors PHC accessibility has been increased in the following facilities: • Bekkersdal West Clinic extended from 8 hours to 12 hours

		• Venterspost clinic from 3 days to 5 days • Glenharvie clinic from 2 days to 5 days • Establishment of PHC Clinic Committee in all facilities Reduction of waiting time is done for chronic patients through Kgatelopelo (project to distribute chronic medication to clients at home)
	Intensified fight against crime and corruption	<u>Crime Prevention</u> • A good working relationship currently exists between WLM, SAPS as well as Gauteng Province (Community Safety) to address specifically the challenges relating to Social Crimes. • The municipality also has a Community Safety Plan developed.
	Building cohesive, caring and sustainable communities Sustainable resource management and use.	Matters are addressed.

It is to be noted that the comments from the MEC for the 2008/09 financial year differed from this years. It is however included for easy reference.

2008/09 FINANCIAL YEAR
COMMENTS FROM THE MEC AND COUNCIL'S RESPONSE

	COMMENTS MEC	RESPONSE BY COUNCIL
	General	
1	That the various Departments of Council establish closer links with their counterpart sector (provincial) departments enabling Council to achieve the Millennium Development Goals (MDG), influence the provincial budgets, improved alignment of planning and projects across all spheres.	Corporate Services already has a very good relationship with the Provincial Housing Department as well as DLG (Legal Services). Community Services has intergovernmental relationships with DPLG, DEAT, Dept of Public Works, GDACE for the implementation of various provincial and District Municipal projects.
	Local Economic Development and Growth	
1	That an integrated land Use Management System (LUMS) be developed to address issues of	The comments are noted. The Municipality, with the assistance of the District Municipality will be attending

	COMMENTS MEC	RESPONSE BY COUNCIL
	economic development and environmental sustainability. The LUMS to be aligned to the Spatial Development Framework (SDF) of the municipality and that of the district.	to this and we should be in a position to report on progress in the new financial year or at the next review. Westonaria Local Municipality is participating in the Gauteng Expanded Public Works Programme -Environment Sector for identification of job creation projects.
2	That a strategy and programmes aimed at promoting Broad Based Black economic Empowerment (BBBEE) be developed. The municipality is therefore urged to collaborate with West Rand District Municipality and Gauteng Enterprise Propeller (GEP) in the development of a practical strategy to address this issue.	A working relationship has been forged between Municipality's LED Section and Gauteng Enterprise Propeller (GEP) in regard to promotion and capacitating of SMMEs in collaboration with WRDM. The Supply Chain Policy of WLM can be linked with District to empower local contractors when procuring goods or implementing projects.
3	That partnerships be built with the Gauteng Department of Agriculture, Conservation and Environment (GDACE) in the development of viable strategies to support agricultural and agro-processing projects to counteract job losses from the mining sector.	There is standing working partnerships with GDACE - West Rand Regional Offices in Randfontein. The process of establishing a Regional Agricultural Master Plan is coordinated at District level where the LED Section is fully participating. The Municipality is also participating in the Gauteng Pro-active Land Reform Office (GPLRO)-Western Region.
4	That skills developed and training initiatives are to address job creation. Programmes such as the Extended Public Works Programme (EPWP) to be utilised. Furthermore, skills development programmes in the region must take into consideration current local economic activity and job market demands enabling the local communities to obtain relevant skills for market demands.	Through Programmes such as the Bekkersdal Renewal Project (BRP) skills training initiatives are addressed and other Programmes would be the Gauteng Plato Training Project (Mentoring of SMMEs) with the co-operation between Voka East Flanders' Chamber of Commerce and Gauteng Province. Programmes under Municipal Infrastructure Grants (MIG) Funds also address skills developments. The Waste, Parks and cemeteries section has budgeted for the EPWP projects for the 2009/10 financial year. The projects will be linked with the Department of Public Works and Labour Department for training and

	COMMENTS MEC	RESPONSE BY COUNCIL
		skills development and empowerment.
Service Delivery and Infrastructure		
1	Planning to address service delivery backlogs requires uncompromised data. That STATSSA be engaged to assist with the data needs Westonaria Local Municipality experience.	The 2009/10 budget will address some of the backlogs with regard to access to recreational facilities and refuse removal.
Service Delivery and Infrastructure (continues)		
2	That the progress with regard to the Bekkersdal Urban Renewal Programme (BURP) be clearly explained and gaps in the implementation of the Programme be identified.	BRP is implemented by the Department of Housing (DoH). The DoH is therefore better placed to give progress. Waste Removal contract is expiring at the end of March 2009. Council has to take over the waste removal service in Bekkersdal.
3	That closer liaison with the Department of Housing (DoH) be establish to develop appropriate strategies that can assist in expediting the implementation of the Urban Renewal Programme in Bekkersdal.	Noted. An effort will be made to address this within the ambit of the signed Memorandum of Understanding (MOU).
4	That closer liaison be established with the Departments of Land Affairs (DLA) and DoH to accelerate the relocation of the informal settlements around the Bekkersdal area to suitable land.	The land issue in relation to addressing the relocation of the informal settlements in Bekkersdal is not a problem anymore. Relocation sites have already been identified and the necessary planning processes are under way.
5	That progress plans, support structures and mechanisms be put in place to address the sanitation backlog linked to the BRP project to meet the Millennium Development Goal (MDG) target of universal access to sanitation by 2010. Structures to assist are the Department of Local Government (DLG), through the Municipality Infrastructure Grant unit.	A study was undertaken to address the sanitation backlogs. Matter is reflected in the IDP. The 2009/10 budget will address some of the backlogs with regard to access to recreational facilities and refuse removal.
6	That proactive steps taken to address the energy crisis was noted however closer liaison be establish with DLG to ensure that the soon to be completed Gauteng Energy Strategy can be implemented.	Noted
Institutional Development and Transformation		
1	That when vacant posts are filled the Employment Equity Act and the Gender	Noted. This will be taken into consideration in future.

	COMMENTS MEC	RESPONSE BY COUNCIL
	Equity Act of the Province be considered.	
2	That measures be put in place to ensure that the required skill are developed and retained. That skills development and retention strategies be indicated. Closer links with the Local Government SETA (LGSETA) are to be developed to assist with a municipal-wide skills Development Strategy, as well as a staff retention strategy.	This is being attended to. In the interim, the Municipality has signed a Memorandum of Understanding with Gold Fields Academy to address the question of critical skills in relation to service oriented departments.
3	That the Performance Management System (PMS) be cascaded down to level beyond the section 57 employees to ensure accountability and accelerated service delivery in the municipality.	Performance Management System has been cascaded down to Managers and Operating Managers reporting to section 57 employees.
Financial Management and Viability		
1	The Qualified Audit Opinion received by the Westonaria Local Municipality for the Financial year 2006/07 raised concern. That relevant Intergovernmental Forums be joined to help improve the situation. Assistance to be sought from West Rand District Municipality (WRDM) and the recently established Municipal Public Accountants Committee (MPAC) be involved, particularly wit regards to finding solutions to the issues raised by the Auditor General.	Unqualified Audit Report for 2007/08.
2	The 99% average spending of the municipality's Capital Budget year-to-date as at 31 May 2008 is commendable. Monthly budget statements are submitted to the Provincial.	Noted.
3	Treasury indicated that creditors are paid within 30 days reflecting sound financial management.	Noted
4	Outstanding municipal debt amounting to R61 million raised concern. Revenue enhancement and debt collection strategies are to be developed. Closer liaison with DLG through the Municipal Support Programme can assist to develop the above-mentioned strategies.	Credit Control and Indigent policy is currently reviewed with the aim to improve credit control and debt collection.

	COMMENTS MEC	RESPONSE BY COUNCIL
5	That the implementation of Municipal Property Rates Act (MPRA) be addressed. The MPRA is a key legislative instrument that the municipality could use to improve its revenue base. That the implementation of the MPRA be prioritized. Closer links to be established with DLG and Provincial Treasury for expertise sand support.	Implementation of Municipal Property rates Act is on track.
Democracy and Good Governance		
1	That Customer Care Centres (CCC) be established providing integrated access to services and information promoting the Batho Pele principles.	No formal Customer Care Centre as such. Complaints are attended to as soon as received.
2	The adoption of a ward-based planning (WBP) approach in conducting the current IDP review by Westonaria Local Municipality is laudable. The municipality is wished well in implementing its area-based projects and programmes.	Noted
3	That Community Development Workers (CDWs) be involved more effectively to promote public participation and the dissemination of information.	Noted
4	That Municipal Public Accounts Committee (MPAC) be given a clear role in the process of dealing with the Auditor General's comments and their activities be reflected in the IDP.	Included in the IDP

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